GOVERNMENT OF ANDHRA PRADESH
ABSTRACT

Public Services – Revenue Department – Allegations of submission of incorrect/fake challans for payments of OTC by applicants in land conversion cases and causing loss to Government ex-chequer - Smt. K. Swarna Mary, the then Tahsildar, Challapalli Mandal, Presently Deputy Collector (Retired) - Disciplinary Proceedings under Rule – 20 of Andhra Pradesh Civil Services (Classification Control & Appeal) Rules, 1991 r/w rule-9 of AP Revised Pension rules-1980 - Articles of charge – Issued.

REVENUE (VIGILANCE-I) DEPARTMENT

G.O.Rt.No.914 **Dt:25.08.2025**

Read:

1. From the Chief Commissioner of Land Administration, AP, Mangalagiri, CCLA'S REV02-27/164/2024-VIGILANCE I SEC-CCLA (C.No.2595196), Dt:31-07-2025.
2. G.O.Ms.No.286, Revenue (Vig.I) Dept., Dt.25.08.2025.

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ORDER:

In continuation to the disciplinary proceedings contemplated in the reference 2nd read above, it is proposed to hold an enquiry against Smt. K. Swarna Mary, the then Tahsildar, Challapalli Mandal, Presently Deputy Collector (Retired) with the procedure laid down in Rule 20 of Andhra Pradesh Civil Services (Classification Control & Appeal) Rules, 1991 r/w rule-9 of AP Revised Pension rules-1980.

2. The substance of the imputations of misconduct or misbehavior in respect of which the enquiry are proposed to be held is set out in the enclosed statement of Articles of Charges (Annexure –I). A list of documents by which, and a list of witnesses by whom the articles of charges are proposed to be sustained are also enclosed (Annexure-IV & III).

3. Smt. K. Swarna Mary, the then Tahsildar, Challapalli Mandal, Presently Deputy Collector (Retired) is directed to submit a written statement of her defense within 10 days of receipt of this order.

4. Smt. K. Swarna Mary, the then Tahsildar, Challapalli Mandal, Presently Deputy Collector (Retired) is informed that an inquiry will be held only in respect of those articles of charges as are not admitted. She should, therefore, specifically admit or deny each article of charge.

5. Smt. K. Swarna Mary, the then Tahsildar, Challapalli Mandal, Presently Deputy Collector (Retired) is further informed that if she do not submit her written statement of defense on or before the date specified in para 3 above further action will be processed based on the material available.

6. Attention of Smt. K. Swarna Mary, the then Tahsildar, Challapalli Mandal, Presently Deputy Collector (Retired) invited to Rule 24 of APCS (Conduct) Rules 1964, under which no Government Servant shall bring or attempt to bring any political or outside influence to bear upon any superior authority to further his interest in respect of matters pertaining to his service under the Government. If any representation is received on his behalf from another person in respect of any matter dealt within these proceedings, it will be presumed that Smt. K. Swarna Mary, the then Tahsildar, Challapalli Mandal, Presently Deputy Collector (Retired) is aware of such a representation and that it has been made at his instance and action will be taken against her for violation of Rule 24 of Andhra Pradesh Civil Services (Conduct) Rules 1964.

(P.T.O)

7. The receipt of the Memorandum may be acknowledged.

(BY ORDER AND IN THE NAME OF THE GOVERNOR OF ANDHRA PRADESH)

G JAYALAKSHMI
SPECIAL CHIEF SECRETARY TO GOVERNMENT(FAC)

To
Smt. K. Swarna Mary, the then Tahsildar, Challapalli Mandal, Presently Deputy Collector (Retired) (through the CCLA, A.P, Mangalagiri for service and to return the served copy with dated acknowledgement immediately (By RPAD))
The Chief Commissioner of Land Administration, A.P., Mangalagiri.
Copy to:
The District Collector, Krishna District.
The PS to Hon'ble Minister (Rev, R&S)
The PS to Spl.CS (Lands, R&S)
SF/SC

//FORWARDED::BY ORDER//

SECTION OFFICER

ANNEXURE-I

STATEMENT OF DRAFT ARTICLES OF CHARGES FRAMED AGAINST SMT. K. SWARNA MARY, THE THEN TAHSILDAR, CHALLAPALLI MANDAL, PRESENTLY DEPUTY COLLECTOR (RETIRED) ARE PROPOSED TO BE SUSTAINED

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ARTICLES OF CHARGE:

That the said Smt. K. Swarna Mary, the then Tahsildar, Challapalli Mandal, Presently working as Deputy Collector, O/o. Commissioner, APCRDA, Vijayawada being a responsible Government Servant, she has shown gross negligence on her part as Tahsildar, by recommending cases for issue of conversion proceedings with fake challans of One Time Conversion fee, without proper verification at her level. This shows the lack of supervision and lack of dereliction on legitimate duties.

Thus, she exhibited lack of integrity, devotion to duty, conduct un-becoming of a Public servant and thereby contravened rule-3 of A.P., Civil Services (Conduct) Rules, 1964.

IMPUTATIONS FOR CHARGE:

The Revenue Divisional Officer, Machilipatnam has submitted that the Senior Audit Officer, Office of the Principal Accountant General (Audit) Andhra Pradesh, Vijayawada has conducted audit inspection at O/o.Tahsildar, Challapalli from 8th to 12th of January and during the audit inspection, they noticed that the Challan referred in the proceedings and copy enclosed towards the One Time Conversion fee for conversion of agricultural land to non-agricultural purpose are not matching with the challan details obtained in CFMS portal.

The Revenue Divisional Officer, Machilipatnam has further submitted that the Tahsildar, Challapalli who enquired into the matter, has reported that the senior Audit Officer, O/o P.A.G(Audit) A.P., Vijayawada has observed the mismatch of challans regarding the following Land Conversion Files and during the enquiry, the land owners have submitted their written explanations that there is no involvement from their side in making and submission of such fake challans.

(P.T.O)

Original Challana details found in CFMS			Fake Challan submitted by the applicant			Land Details
Challana No. and Date	**Remitter's Name and address**	**Amount**	**Challana No. and Date**	**Remitter's Name and address**	**Amount**	
40027992622020 Dt.23.06.2020	Midland infra-tech India Pvt. Limited, MG, Road, Vijayawada	1,00,000/-	40027992622020 Dt,28.07.2020	BondalapatiShivajirao Shankar Nagar, Pammal, Kancheepuram, Tamilnadu	1,67,450/-	for Land conversion from agricultural to Non-Agricultural land an extent of Ac.1.05cts in R.S.No.13-3D, an extent of Ac.1.01cts in R.S.No.14-3 of Challapalli Village
30056700352019 Dt.30.07.2019	Srinivasa Rao Valisetty Machilipatnam	2,00,000/-	30056698832019 Dt.28.07.2019	KoneruMaruthi Prasad, Shankar Nagar, Alandur Kanchipuram	1,83,000/-	for Land conversion from agricultural to Non-Agricultural land an extent of Ac.0.99 cts in R.S.No.13-3A, an extent of Ac.0.05 cts in R.S.No.13-3B, an extent of Ac.1.10 cts in R.S.No.14-1, an extent of Ac.0.05 cts in R.S.No.14-2 of Challapalli Village
41018487572020 Dt.28.05.2020	KatragadaVijya Lakshmi, Lakshmipuram Challapalli Mandal	192/-	41018487572020 Dt.28.05.2020	Katragadda Rama Mohana Rao	1,33,192/-	for Land conversion from agricultural to Non-Agricultural land an extent of Ac.1.05 cts in R.S.No.162-2, an extent of Ac.1.02 cts in R.S.No.162-3, an extent of Ac.0.50 cts in R.S.No.162-4A, an extent of Ac.0.47 cts in R.S.No.162-

						5A of Challapalli Village
31349888342019 Dt.22.02.2020	KatragadaVijya Lakshmi, Rama Nagaram Challapalli Mandal	660/-	31349888342019 Dt.22.02.2020	KatragaddaVijaya Lakshmi	1,00,660/-	for Land conversion from agricultural to Non-Agricultural land an extent of Ac.1.62 cts in R.S.No.172-5A, an extent of Ac.0.11 cts in R.S.No.172-5C of Challapalli Village

The Revenue Divisional Officer, Machilipatnam has finally reported that as per the observations of the Senior Audit Officer, O/o P.A.G(Audit) A.P., Vijayawada and the written explanations submitted by the applicants, One Sri Batchu Ramanjaneyulu, S/o. Suresh Babu, who cheated the applicants and the Government by Technically creating and morphing of fake challans which were submitted along with the applications and Sri Ch. Krishna Chaitnya, Previously working as Junior Assistant, O/o.RDO, Machilipatnam and presently working as FI, Machilipatnam, O/o. AGPO, Machilipatnam is colluded with his Brother-In-law Sri Batchu Ramanjaneyulu, S/o. Suresh Babu in creating Fake Challanas and found as offender/ wrong doer for obtaining wrong proceedings of Conversion of Land Vide Proceedings of RDO, Bandar No.B1.949/2020, dt.03.09.2020, Proceeding No.B1.948/2020, dt.03.09.2020, Proceedings No.B1.756/2020, dt.08.07.2020 and Proceedings No.B1.754/2020, dt.08.07.2020 and recommended the following:

(a) To cancel the earlier Land Conversion Proceedings issued by the then RDO, Bandar in Proceedings No.B1.949/2020, dt.03.09.2020, Proceeding No.B1.948/2020, dt.03.09.2020, Proceedings No.B1.756/2020, dt.08.07.2020 and Proceedings No.B1.754/2020, dt.08.07.2020, as the orders issued on fake challans.

(b) To direct the Tahsildar, Challapalli to file Criminal cases against the individuals Sri Ch. Krishna Chaitanya, previously worked as dealing Assistant at O/o.RDO, Bandar and his Sri Batchu Ramanjaneyulu, S/o. Suresh Babu.

(c) To take departmental action against the individual Sri Ch. Krishna Chaitanya, previously worked as dealing Assistant at O/o.RDO, Bandar, now working as FI, Machilipatnam, O/o. AGPO, Machilipatnam.

The Principal Accountant General (Audit), A.P., Vijayawada has raised certain audit paras on One Time Conversion applications in Two (2) cases stating that "Submission of incorrect challans for payment of OTC by applicants -loss to Government exchequer by Rs.3.50 Lakhs and Short collection of One Time Conversion Tax-Rs.1.31 Lakh" and finally requested to verify and confirm the facts mentioned in the above Audit observation and to offer remarks.

Later, the Tahsildar, Challapalli has submitted a report stating that the State Audit Officer, O/o. Principle Accountant General (Audit), AP, Vijayawada has verified the Land conversion applications of Sri Bondalapati Shivaji Rao, Sri Koneru Maruthi Prasad; Sri Katragadda Rama Mohana Rao & Smt. Katragadda Vijaya Lakshmi and pointed out that the applicants have paid the deficit One Time Conversion fee through CFMS on 30.01.2024, as detailed below;

S. No.	Applicant Name (Sarvasri)	Original Challan (Paid by applicant No. & Date)	Amount
1.	BondalapatiShivaji Rao	71508847872023 & 30.01.2024	1,67,450/-
2.	KoneruMaruthi Prasad	71508645162023 & 30.01.2024	1,83,000/-
3.	Katragadda Rama Mohana Rao	71509090452023 & 30.01.2024	1,33,000/- ,
4.	KatragaddaVijaya Lakshmi	71509061202023 & 30.01.2024	1,00,000/-

In this regard, it is submitted that basing on the reports and recommendations of the Revenue Divisional Officer, Machilipatnam & the Tahsildar, Challapalli Mandal, a detailed report was submitted to the O/o. CCLA, AP, Mangalagiri vide reference 5th cited, to initiate disciplinary proceedings against Sri Ch. Krishna Chaitanya, the then Junior Assistant, O/o the RDO. Bandar and presently working as FI, Machilipatnam, O/o. AGPO, Machilipatnam as per CCA Rules, 1991 and issue necessary orders to Competent Authority i.e., the Revenue Divisional Officer. Machilipatnam to initiate Criminal Action on Sri Batchu Ramjaneyulu, S/o Suresh Babu as they

are found wrong doer/ offender in obtaining deceitful conversion proceedings.

The CCLA, AP, Mangalagiri has issued orders in regard to fake challans issue in payment of tax for conversion of Agricultural land to non-agricultural purposes and requested to take action on the following points;

(i) To take Disciplinary and criminal action against Sri Ch. Krishna Chaitanya the then Junior Assistant and present FI, Machilipatnam, O/o. AGPO, Machilipatnam for having conspired to create fake challans.

(ii) To initiate criminal action against Sri B. Ramanajaneyulu, S/o. Suresh babu who helped Sri Ch. Krishna Chaitanya in creating fake challans.

(iii) To initiate disciplinary action against then Tahsildar Challapalli who recommended the cases for issue of conversion proceedings with fake challans without proper verification at his/her level.

Thus the action of the above Tahsildar, without proper verification, has recommended for conversions which lead to unnecessary complications in this case and it caused much inconvenience to the District Administration as well as financial loss to Government exchequer. It clearly shows dereliction towards her legitimate duties assigned by the District Administration. Thus, the Charge.

G JAYALAKSHMI
SPECIAL CHIEF SECRETARY TO GOVERNMENT(FAC)

//FORWARDED::BY ORDER//

SECTION OFFICER

ANNEXURE-II

STATEMENT OF IMPUTATIONS OF MISCONDUCT OR MISBEHAVIOUR IN RESPECT OF ARTICLE OF CHARGE FRAMED AGAINST THE SMT. K. SWARNA MARY, THE THEN TAHSILDAR, CHALLAPALLI MANDAL, PRESENTLY DEPUTY COLLECTOR (RETIRED).

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1. Rc.8.146/2024, Dt.28.04.2024 of the RDO, Machilipatnam.
2. D.O.Lr.No.PAG(AU)DP Cell/AM G-III/FN No.4-6-5/2024-25/43 & 47, Dt.15.05.2024 & 30.05.2024 of the Principal Accountant General (Audit) A.P. Vijayawada.
3. CCLA's Ref.No.REV02-13/125/2019-LR-II-CCLA(2), Dt.26.06.2024.
4. Rc.B.1/2024, Dt.05.07.2024 of the Tahsildar, Challapalli.
5. This Office Letter No.Rc.Coordn.1/497/2024, Dt.06.07.2024 addressed to the CCLA, AP, Mangalagiri.
6. CCLA ref No.REV02-13025/1/2024-LR-II-CCLA, Dt.21.08.2024.
7. Rc.B/146/2024, Dt.04.09.2024 of the RDO, Machilipatnam addressed to the SHO, Chilakalapudi PS.

G JAYALAKSHMI
SPECIAL CHIEF SECRETARY TO GOVERNMENT(FAC)

//FORWARDED::BY ORDER//

SECTION OFFICER

ANNEXURE–III

LIST OF WITNESSES BY WHOM THE ARTICLES OF CHARGES FRAMED AGAINST THE SMT. K. SWARNA MARY, THE THEN TAHSILDAR, CHALLAPALLI MANDAL, PRESENTLY DEPUTY COLLECTOR (RETIRED), PROPOSED TO BE SUSTAINED.

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-Nil-

G JAYALAKSHMI
SPECIAL CHIEF SECRETARY TO GOVERNMENT(FAC)

//FORWARDED::BY ORDER//

SECTION OFFICER

ANNEXURE-IV

LIST OF DOCUMENTS BY WHICH THE ARTICLES OF CHARGES FRAMED AGAINST THE SMT. K. SWARNA MARY, THE THEN TAHSILDAR, CHALLAPALLI MANDAL, PRESENTLY DEPUTY COLLECTOR (RETIRED)KRISHNA DISTRICT, PROPOSED TO BE SUSTAINED.

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G JAYALAKSHMI
SPECIAL CHIEF SECRETARY TO GOVERNMENT(FAC)

//FORWARDED::BY ORDER//

SECTION OFFICER